BUSINESS MEETING

BEFORE THE

CALIFORNIA ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION

HEARING ROOM A

CALIFORNIA ENERGY COMMISSION

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

WEDNESDAY, FEBRUARY 6, 2002

10:00 a.m.

Reported By:

Valorie Phillips

Contract No. 150-01-006

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COMMISSIONERS PRESENT

William J. Keese, Chairman

Robert A. Laurie

Robert Pernell

Arthur Rosenfeld

James Boyd, D. Ex Officio Member

STAFF PRESENT

Steve Larson, Executive Director

William Chamberlain, Chief Counsel

Jonathan Blees

Bob Eller

Joseph Wang

Art Soinski

Philip Misemer

Tony Rygg

Ross Miller

Rick Buell

Elaine Sison-Lebrilla

Valerie Hall

Karen Griffin

Martha Brook

PUBLIC ADVISER

Roberta Mendonca, Public Adviser

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| 1 | PROCEEDINGS |
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| 2 | CHAIRMAN KEESE: I'll call this meeting |
| 3 | to order. |
| 4 | Mr. Boyd, you're joining us. Would you |
| 5 | lead us in the Pledge, please? |
| 6 | EX OFFICIO MEMBER BOYD: Glad to. |
| 7 | (Thereupon, the Pledge of Allegiance |
| 8 | was recited in unison.) |
| 9 | CHAIRMAN KEESE: Thank you. |
| 10 | Item 1, Consent Calendar, Item 2, and |
| 11 | Item 3 are moved to the agenda for the 27th of |
| 12 | this month, as are Items 11 and 12. Item, if |
| 13 | you're counting here, Item 9 is withdrawn from the |
| 14 | agenda. It's our plan to take up Items 14 and 15 |
| 15 | at or near 10:30 a.m. |
| 16 | We will start with Item 6, Local |
| 17 | Jurisdiction Energy Account. Possible approval of |
| 18 | an Energy Partnership loan to the County of Sonoma |
| 19 | for \$227,154, to install a 95 kilowatt |
| 20 | photovoltaic system. |
| 21 | Good morning. |
| 22 | MR. WANG: Good morning, Commissioners. |
| 23 | My name is Joseph Wang. I'm the CEC Staff |
| 24 | CHAIRMAN KEESE: You've got to get about |
| 25 | three inches from that little microphone, or it |

- 1 doesn't work.
- 2 MR. WANG: Oh.
- 3 CHAIRMAN KEESE: Right up to the
- 4 microphone.
- 5 MR. WANG: Okay. I am the Staff Project
- 6 Manager for this project.
- 7 The County of Sonoma is applying for a
- 8 local jurisdiction loan of \$227,154 to install a
- 9 95 kW PV system. It's a County Operations Center.
- 10 PG&E has approved a 50 percent PV rebate for this
- 11 project, and the county will fund the remaining
- 12 project with this loan and county funds. And this
- project is technically and economically feasible.
- 14 Staff recommends that this loan be
- approved at this time.
- 16 CHAIRMAN KEESE: Thank you.
- Do I have a motion?
- 18 COMMISSIONER PERNELL: Mr. Chairman, I
- 19 would move Staff recommendation.
- 20 CHAIRMAN KEESE: Motion by Commissioner
- 21 Pernell.
- 22 COMMISSIONER ROSENFELD: Second.
- 23 CHAIRMAN KEESE: Second by Commissioner
- 24 Rosenfeld.
- 25 Any further questions? Public comment?

| 1 | All in favor? |
|----|--|
| 2 | (Ayes.) |
| 3 | CHAIRMAN KEESE: Opposed? |
| 4 | Adopted, four to nothing. |
| 5 | Thank you. |
| 6 | Item 7. Lawrence Berkeley National |
| 7 | Laboratory. Possible approval of Contract 500-01- |
| 8 | 002, Amendment 1, to augment the funding by |
| 9 | \$195,000 and extend the term for one year to |
| 10 | perform additional duct sealant tests. Sounds |
| 11 | like Tyco to me. |
| 12 | MS. BROOK: Good morning. My name is |
| 13 | Martha Brook, CEC Staff, PIER Buildings Program |
| 14 | Area. Sounds like Tyco to me, too. |
| 15 | This is, as you remember, December 19th, |
| 16 | you approved an order to institute a rulemaking |
| 17 | directing the Energy Efficiency Committee to |
| 18 | initiate a special buildings energy efficiency |
| 19 | standard rulemaking to address industry concerns |
| 20 | regarding the current revisions of the 2001 |
| 21 | standards relating to the use of cloth backed duct |
| 22 | tape. The information expected to result from the |
| 23 | additional research funded by this amendment will |
| 24 | support the standards rulemaking. |
| 25 | The expanded work includes additional |
| | |

| | 1 | duct | sealant | tests, | additional | sealant | products | to |
|--|---|------|---------|--------|------------|---------|----------|----|
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- 2 be tested, review and development of additional
- 3 testing procedures, and suggestions for duct
- 4 sealant test standards.
- 5 I'm available to answer any questions
- 6 you may have about this item.
- 7 COMMISSIONER PERNELL: Mr. Chairman, I
- 8 have no questions, but I'd like to move the item.
- 9 I think it's a benefit to the Commission in terms
- 10 of additional research and testing.
- 11 So with that, Mr. Chairman, I would move
- 12 Staff recommendation.
- 13 COMMISSIONER ROSENFELD: And I second.
- 14 CHAIRMAN KEESE: Motion by Commissioner
- 15 Pernell, second by Commissioner Rosenfeld.
- 16 Further conversation?
- 17 All in favor?
- 18 (Ayes.)
- 19 CHAIRMAN KEESE: Opposed?
- 20 Adopted, four to nothing.
- 21 Thank you.
- 22 COMMISSIONER LAURIE: Mr. Chairman,
- point of inquiry. What did we do with 4 and 5;
- 24 why did we -- why are we taking 6 and 7 out of
- 25 order?

| 1 | CHAIRMAN KEESE: That's because I had so |
|----|--|
| 2 | much garbage in my agenda here, Commissioner |
| 3 | Laurie, that I missed it. |
| 4 | COMMISSIONER LAURIE: Okay. |
| 5 | (Laughter.) |
| 6 | CHAIRMAN KEESE: Sounds like a good time |
| 7 | to take up Item 4, Palomar Energy LLC, Palomar |
| 8 | Energy Project. Commission consideration of the |
| 9 | Executive Director's Data Adequacy Recommendation |
| 10 | for the Palomar Energy LLC, Palomar Energy Project |
| 11 | Application for Certification. |
| 12 | Sorry about that. Thank you, |
| 13 | Commissioner Laurie. |
| 14 | MR. ELLER: Good morning, Commissioners, |
| 15 | and thank you, Mr. Laurie. I was wondering the |
| 16 | same thing myself. |
| 17 | On November the 28th, Palomar Energy LLC |
| 18 | filed an Application for Certification for |
| 19 | approval of a 500 megawatt power plant, natural |
| 20 | gas-fired, in Escondido, California. |
| 21 | At the January 9th Business Meeting, the |
| 22 | Commission found that the application did not |
| 23 | contain sufficient information in order to process |
| 24 | that application. In the interim, Staff has |
| 25 | reviewed additional information from the |

| 1 | 70 7 | 11- | | £ ' 11 | yesterday, | £ 1 1 |
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- 2 that makes this application complete.
- 3 The Executive Director on February the
- 4 4th, forwarded to you a recommendation for a
- finding of Data Adequacy on this application, and
- 6 we would recommend that this morning.
- 7 CHAIRMAN KEESE: Thank you.
- 8 Do I have a motion?
- 9 COMMISSIONER LAURIE: Move the
- 10 recommendation, Mr. Chairman.
- 11 COMMISSIONER ROSENFELD: Second the
- 12 motion.
- 13 CHAIRMAN KEESE: Motion, Commissioner
- 14 Laurie. Second, Commissioner Rosenfeld, that this
- 15 Palomar be found Data Adequate.
- 16 All in favor?
- 17 (Ayes.)
- 18 CHAIRMAN KEESE: Opposed?
- 19 Maybe one minute. Anybody got anything
- 20 to say?
- 21 MR. MILLER: No, just to express our
- 22 appreciation to Staff for their work throughout
- 23 the past little over a month, to enable us to be
- 24 back relatively soon before you. And we're
- looking forward to a similar relationship

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1 throughout the case and try to be responsive to
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- 2 issues as they arise.
- 3 CHAIRMAN KEESE: Thank you. That was a
- 4 half-minute. It was real good.
- 5 Item 5. Palomar Energy LLC, Energy
- 6 Project. Possible approval of a Committee.
- 7 I'd entertain a motion that Commissioner
- 8 Laurie be lead, and Commissioner Keese be second
- 9 on the Palomar Energy LLC Project.
- 10 COMMISSIONER PERNELL: Mr. Chairman, I
- 11 would so move.
- 12 CHAIRMAN KEESE: We have a motion by
- 13 Commissioner Pernell, a second by Commissioner
- 14 Laurie.
- 15 All in favor?
- 16 (Ayes.)
- 17 CHAIRMAN KEESE: Opposed?
- 18 Adopted.
- 19 Okay. We've done 4, 5, 6, and 7. I
- 20 think now -- keep me straight here. Item 8,
- 21 PowerWheel Associates. Possible approval of
- 22 Contract 500-97-037, Amendment 1, to augment the
- 23 contract by \$195,156 to develop and demonstrate
- the PowerWheel technology.
- MS. SISON-LEBRILLA: Good morning. My

| 1 | name's Elaine Sison-Lebrilla. I'm in the Public |
|----|--|
| 2 | Interest Research Program, CEC Staff. |
| 3 | You have before you a possible approval |
| 4 | of an amendment to a PIER funded research contract |
| 5 | with PowerWheel Associates. The proposed |
| 6 | amendment will augment the contract by \$194,156, |
| 7 | to install the newly fabricated PowerWheel unit in |
| 8 | a new site at the Semi Tropic Water Storage |
| 9 | District in Wasco, California. |
| 10 | The overall purpose of the contract is |
| 11 | to investigate the technical and economic |
| 12 | viability of using PowerWheel type turbines to |
| 13 | generate electric power, using low head sources, |
| 14 | ten feet or less, prevalent in California as small |
| 15 | dams and irrigation structures. The additional |
| 16 | funds will be used to make modifications required |
| 17 | to install the water wheel in the irrigation drop |
| 18 | structure, some modifications to the drop |
| 19 | structure itself, and to extend the distribution |
| 20 | lines to the installation. |
| 21 | Modifications will also be made to allow |
| 22 | for using the PowerWheel to operate at various |
| 23 | speeds so as to match the flow at the new site. |
| 24 | The additional funding will be used to |
| | |

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install the PowerWheel at the site. The

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1 contractor will provide match in service as
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- 2 commitment to the project.
- 3 CHAIRMAN KEESE: All right. I have two
- 4 questions.
- 5 What is the match?
- 6 MS. SISON-LEBRILLA: Their match is
- 7 going to be the augmentation amount, the 194,156,
- 8 in services, in kind services.
- 9 CHAIRMAN KEESE: So we're putting up
- 10 195, they're putting up 150 in services?
- MS. SISON-LEBRILLA: No, 195.
- 12 CHAIRMAN KEESE: Oh, they're putting up
- 13 an equal loan amount?
- MS. SISON-LEBRILLA: Yes, they are.
- 15 CHAIRMAN KEESE: Let me -- would it be,
- it probably would not be fair to characterize this
- 17 195,000 that we're putting up as money that's
- paying for a mistake that was made. But can you
- 19 explain why that wouldn't be one's assumption
- 20 here?
- MS. SISON-LEBRILLA: Yes, a mistake was
- 22 made in terms of the company lost the use of the
- 23 intended site, which was in the Lower Turlock
- 24 Irrigation District. Before that mistake was
- 25 made, the PowerWheel unit was fabricated and built

| 1 s | pecifically | for | that | site. | The | new | funds, | the |
|-----|-------------|-----|------|-------|-----|-----|--------|-----|
| | | | | | | | | |

- 2 contractor got another site with the Semi Tropic
- 3 Water Storage District in Wasco, California, and
- 4 additional moneys will be used to install the
- 5 existing PowerWheel unit into the new site.
- 6 CHAIRMAN KEESE: Okay. So we had no
- 7 option.
- 8 EX OFFICIO MEMBER BOYD: Mr. Chairman.
- 9 CHAIRMAN KEESE: Mr. Boyd.
- 10 EX OFFICIO MEMBER BOYD: Might I ask
- about this, quote, mistake, and we don't need to
- 12 label it, but one thing I -- why was the original
- 13 site lost?
- MS. SISON-LEBRILLA: Actually, I'm --
- the Lower Turlock Irrigation District originally
- 16 thought that they had control over the site, and
- 17 alter found out that they had -- they did not have
- 18 rights to the access to the site, and therefore
- 19 couldn't use the site.
- 20 EX OFFICIO MEMBER BOYD: Okay. Thank
- 21 you.
- 22 CHAIRMAN KEESE: Do I have a motion?
- 23 COMMISSIONER ROSENFELD: I move.
- 24 CHAIRMAN KEESE: Motion, Commissioner
- 25 Rosenfeld.

| 1 | COMMISSIONER PERNELL: Second. |
|----|--|
| 2 | CHAIRMAN KEESE: Second, Commissioner |
| 3 | Pernell, to approve. |
| 4 | Any further comment? Any public |
| 5 | comment? |
| 6 | All in favor? |
| 7 | (Ayes.) |
| 8 | CHAIRMAN KEESE: Opposed? |
| 9 | Thank you. Four to nothing. |
| 10 | As I mentioned, Item 9 is withdrawn from |
| 11 | the agenda. |
| 12 | Item 10. GE Energy and Environmental |
| 13 | Research Corporation. Possible approval of |
| 14 | Contract 500-01-022 for \$1,959,013 to co-fund the |
| 15 | further development of a novel fossil fuel |
| 16 | reforming technology known as Autothermal Cyclic |
| 17 | Reforming. |
| 18 | Is someone presenting this for us? Item |
| 19 | 10. |
| 20 | COMMISSIONER PERNELL: Mr. Chairman, can |
| 21 | we |
| 22 | CHAIRMAN KEESE: Item 10 is over. |
| 23 | COMMISSIONER PERNELL: Do you want to |
| 24 | put it over, or just |

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CHAIRMAN KEESE: Yes, I'm going to put

| 1 | ıt | over. | Well, | we | ' ⊥ ⊥ | put | ıt | over | untıl | later | ın |
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| | | | | | | | | | | | |

- 2 the meeting. Until we get somebody -- I think we
- 3 should have a live body here. It's \$2 million.
- 4 Item 13. 2002-2012 Electricity Outlook
- 5 Report. Possible adoption of an electricity
- 6 system study focusing on generation and demand
- 7 decisions that could be made in the next two
- 8 years.
- 9 Mr. Miller. We're going too fast for
- 10 them, are we?
- 11 Well, while we're waiting, both of those
- 12 are going to go over now. We'll do the last one,
- 13 because I have it on my agenda here. Item --
- 14 well, we'll take up Item 16, which is the minutes
- of November 19th, November 14th, September 24th,
- July 25th, July 11th, June 27th, and June 25th,
- 17 when we were holding a lot of special meetings.
- Do I have a motion?
- 19 COMMISSIONER ROSENFELD: I move.
- 20 COMMISSIONER LAURIE: Second.
- 21 CHAIRMAN KEESE: Motion, Commissioner
- 22 Rosenfeld. Second, Commissioner Laurie.
- 23 All in favor?
- 24 (Ayes.)
- 25 CHAIRMAN KEESE: Opposed?

| | 1. |
|----|---|
| 1 | COMMISSIONER LAURIE: Mr. Chamberlain, |
| 2 | can you vote on them if you're not present? I |
| 3 | only bring this up, Mr. Chairman, because we seem |
| 4 | to be have plenty of time to discuss. |
| 5 | CHAIRMAN KEESE: Well, we have one more |
| 6 | item at the back end here. |
| 7 | COMMISSIONER LAURIE: I am sure that I |
| 8 | have missed at least at least one of these |
| 9 | meetings, and I don't know which ones. And I |
| 10 | don't want my name attached to approving minutes |
| 11 | of which I was not in attendance. So I'd like the |
| 12 | record to reflect that I abstain from voting on |
| 13 | this motion. |
| 14 | CHAIRMAN KEESE: All right. Adopted, |
| 15 | three to nothing, Commissioner Laurie standing |
| 16 | aside. |
| 17 | Are we ready on Item 13? I'm sorry, |
| 18 | Item 10, GE? |
| 19 | All right, let's take Item 10. GE |
| 20 | Energy and Environmental Research Corporation. |
| 21 | I've already announced it. |
| 22 | MR. SOINSKI: Good morning. This is the |
| 23 | second time in a row now that I've come in at the |

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In April the EPAG group of PIER released

very last second. Thank you.

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| 1 | an RFP targeted at a number of technologies, fuel |
|----|--|
| 2 | cells, micro-turbines, hybrids, and associated |
| 3 | technologies. As a result of that, we recommended |
| 4 | to the R&D Committee that they approve a Notice of |
| 5 | Proposed Award for nine of those projects. And |
| 6 | five of those have been before this Committee, or |
| 7 | before the Commission for approval. This would be |
| 8 | the sixth one. |
| 9 | If you don't mind, let me grab a drink |
| 10 | here. I really did just run down. |
| 11 | The proposal is for an enabling |
| 12 | technology for fuel cells, namely, the reformer. |
| 13 | And what I like about it as a chemist is that it's |
| 14 | what I would call a very elegant technology. It's |
| 15 | something called an Auto Cyclic Reformer, and what |
| 16 | it does is instead of it really allows the |
| 17 | reforming of natural gas to occur economically at |
| 18 | a small scale, so that the hydrogen rich gas can |
| 19 | be used in a proton exchange membrane and |
| 20 | phosphoric acid in low temperature fuel cells. |
| 21 | The company also sees a potential in a |
| 22 | fueling infrastructure for perhaps either a |
| 23 | hydrogen based fuel cell vehicles, or for internal |

as a means of improving the air quality impacts of

combustion engines in which the hydrogen is used

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- internal combustion engines.
- 2 They anticipate commercialization in
- 3 some of these applications, as far as the year
- 4 2004 is concerned. And what the Commission
- 5 funding would do would allow the production of the
- first commercial prototype of this reformer at a
- 7 scale of 50 kilowatts.
- 8 The amount of the proposal is roughly
- 9 1.9 million, and the applicant is matching it
- 10 slightly better than 50/50.
- 11 CHAIRMAN KEESE: Thank you.
- 12 COMMISSIONER ROSENFELD: I move the
- motion.
- 14 COMMISSIONER LAURIE: I second.
- 15 CHAIRMAN KEESE: Motion, Commissioner
- Rosenfeld. Second, Commissioner Laurie.
- 17 Further comment.
- 18 All in favor?
- 19 (Ayes.)
- 20 CHAIRMAN KEESE: Opposed?
- 21 Adopted, four to nothing.
- 22 Mr. Miller, are you going to take some
- time for your presentation?
- MR. MILLER: I have a 16-slide
- 25 presentation.

| 1 | CHAIRMAN KEESE: Okay. Well, we're |
|----|--|
| 2 | going to we'll take you up a little later. I'm |
| 3 | going to take up one more item at this time. |
| 4 | We'll take up Item 23. That's an additional item |
| 5 | to be heard. |
| 6 | It's Regents of Davis, possible approval |
| 7 | of Contract 500-01-017 for \$1 million to provide |
| 8 | internship support for students. |
| 9 | First, I need a motion to add this to |
| 10 | the agenda for the reason that there is a need to |
| 11 | take immediate action, and the need for action |
| 12 | came to the attention of the Commission subsequent |
| 13 | to the agenda being posted as specified in Section |
| 14 | 11125. |
| 15 | Do I have such a motion to add to the |
| 16 | agenda? |
| 17 | COMMISSIONER LAURIE: Move to add to the |
| 18 | agenda with requisite findings. |
| 19 | COMMISSIONER ROSENFELD: I second. |
| 20 | CHAIRMAN KEESE: Motion by Commissioner |
| 21 | Laurie, second by Commissioner Rosenfeld. |
| 22 | All in favor. |
| 23 | (Ayes.) |
| 24 | CHAIRMAN KEESE: It's now before us, and |
| 25 | that's Item 23, Regents, Davis. Possible approval |

| 1 | of | Contract | 500-01017 | for | \$1 | million | to | provide |
|---|----|----------|-----------|-----|-----|---------|----|---------|
| | | | | | | | | |

- 2 internship support.
- 3 MR. MISEMER: Good morning, Chairman
- 4 Keese, Commissioners.
- 5 CHAIRMAN KEESE: Good morning.
- 6 MR. MISEMER: My name is Philip Misemer.
- 7 I'm a supervisor with the PIER program. I'm here
- 8 in place of Gary Klein. Gary was called away on
- 9 emergency family business.
- 10 The purpose of this agreement is to
- obtain access to graduate and post graduate level
- 12 student interns to help us with developing our
- 13 research agenda and the items in the research
- within the PIER subject areas.
- The Commission has had this agreement in
- another division for, I believe, over ten years
- now, and has found it very advantageous not only
- 18 because the financial arrangement is good -- this
- 19 comes to us at a seven and a half percent overhead
- 20 rate, which is very good -- but it also enables us
- 21 to basically pay for the talent that we need. We,
- for instance, have an existing contract with the
- 23 Hornet Foundation, that allows us access to
- 24 student interns. But the pay scale is limited, so
- 25 that when we get to needing more specific talent,

| 1 | | | · - | | | ± 1 | 1 4 | 1 | 4- |
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- 2 graduate level students, we're not able to pay
- 3 them enough through the Hornet Foundation
- 4 contract. So this allows better parity for the
- 5 type of work that we expect to get.
- I can't think of a more -- better
- 7 description of the advantage than that, so I ask
- 8 for your approval on this matter.
- 9 CHAIRMAN KEESE: Thank you.
- 10 Do I have a motion?
- 11 COMMISSIONER PERNELL: Question, Mr.
- 12 Chairman.
- 13 CHAIRMAN KEESE: Commissioner Pernell.
- 14 COMMISSIONER PERNELL: For the motion.
- The seven and a half percent overhead, has that
- been the case in previous contracts with the
- 17 University?
- 18 MR. MISEMER: Yes. This overhead rate
- we're getting for this new interagency agreement
- 20 is the same overhead rate as in the previous
- 21 interagency agreement.
- 22 COMMISSIONER PERNELL: Okay. And do we
- then -- there was an issue on this, Mr. Chairman,
- so bear with me a minute.
- 25 Are we paying the workers comp --

| 1 | MR. MISEMER: No. It turns out |
|----|--|
| 2 | COMMISSIONER PERNELL: for the |
| 3 | students? |
| 4 | MR. MISEMER: that was, that raised a |
| 5 | bit of an issue here because the language used to |
| 6 | settle the issue of workmen's compensation, or |
| 7 | workers compensation in this contract is a little |
| 8 | odd. But when we researched further, and then |
| 9 | finally spoke directly with the State Compensation |
| 10 | Insurance Fund people, they said hey, no problem. |
| 11 | You can cover these interns under your existing |
| 12 | self-insurance arrangement that you currently have |
| 13 | with SCIF, at no additional cost. |
| 14 | Now, the risk, albeit minimal, is that |
| 15 | if we do, in fact, get a claim, that could affect |
| 16 | our rate that we then pay to SCIF. But, you know, |
| 17 | Mr. Hutchison was good enough to |
| 18 | COMMISSIONER PERNELL: But my issue was |
| 19 | no additional cost. |
| 20 | MR. MISEMER: research, find out |
| 21 | we've really we've had no student claims thus |
| 22 | far, so we see that risk as minimal. |
| 23 | COMMISSIONER PERNELL: Thank you. |
| 24 | MR. MISEMER: You're welcome. |

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25 COMMISSIONER ROSENFELD: I move Item 23.

| 1 | COMMISSIONER LAURIE: Second. |
|----|--|
| 2 | CHAIRMAN KEESE: Motion by Rosenfeld, |
| 3 | second by Laurie. |
| 4 | All in favor? |
| 5 | (Ayes.) |
| 6 | CHAIRMAN KEESE: Opposed? |
| 7 | Let's get some students here. |
| 8 | MR. MISEMER: Thank you very much. |
| 9 | CHAIRMAN KEESE: All right. Very good, |
| 10 | qualified, inexpensive students. |
| 11 | We'll take up Item 14 and 15, I think, |
| 12 | together. Environmental Documents for Appliance |
| 13 | Efficiency Regulations and Building Standards. |
| 14 | Possible adoption of an Initial Study and Negative |
| 15 | Declaration pursuant to the California |
| 16 | Environmental Quality Act. |
| 17 | And then, Appliance Efficiency |
| 18 | Regulations and Building Standards. Possible |
| 19 | adoption of major amendments to the Commission's |
| 20 | appliance efficiency regulations. |
| 21 | MR. RYGG: Good morning. My name is |
| 22 | Tony Rygg, and I'm a member of the Energy |
| 23 | Efficiency Division Staff, and I supervised the |
| 24 | preparation of the CEQA analysis. |
| 25 | Staff's initial study and proposed |

| | 1 | Negative | Declaration | were | released | November | of |
|--|---|----------|-------------|------|----------|----------|----|
|--|---|----------|-------------|------|----------|----------|----|

- 2 last year, and as of this date we have received no
- 3 comments on either the proposal or the
- 4 documentation for the proposal.
- 5 Thus, at this time our finding remains
- 6 that we have no statewide or regional significant
- 7 environmental impacts, and that we recommend that
- 8 the Commission adopt a Negative Declaration for
- 9 the Appliance Regulations, the next item on the
- 10 agenda.
- 11 CHAIRMAN KEESE: Okay. Can we have a
- 12 motion on --
- 13 COMMISSIONER PERNELL: Mr. Chairman.
- 14 CHAIRMAN KEESE: -- the first one, and
- then we'll take up the second one.
- 16 COMMISSIONER PERNELL: Yes. Mr.
- 17 Chairman, I would move the Staff recommendations.
- 18 CHAIRMAN KEESE: Motion by Commissioner
- 19 Pernell.
- 20 COMMISSIONER ROSENFELD: Second.
- 21 CHAIRMAN KEESE: Second by Commissioner
- 22 Rosenfeld.
- 23 Any comment?
- 24 All in favor?
- 25 (Ayes.)

| 1 | CHAIRMAN KEESE: Opposed? |
|----|--|
| 2 | Adopted, four to nothing. |
| 3 | All right. Now we're on to Number 15, |
| 4 | the adoption. |
| 5 | COMMISSIONER PERNELL: Mr. Chairman, may |
| 6 | I make a brief statement on |
| 7 | CHAIRMAN KEESE: Commissioner Pernell. |
| 8 | COMMISSIONER PERNELL: on Item 15. |
| 9 | And that is, it is with great pleasure that the |
| 10 | Energy Efficiency Committee recommends adoption of |
| 11 | these major amendments to the State Appliance |
| 12 | Efficiency Regulations. As you know, AB 790 |
| 13 | required the Commission to adopt and implement, |
| 14 | update cost effective standards for buildings and |
| 15 | appliances to ensure a maximum feasible reduction, |
| 16 | and we've done the Building Standards and we're |
| 17 | now embarking upon the Appliance Standards. |
| 18 | And before I turn it over to Staff, I'd |
| 19 | like to just recognize a number of people that |
| 20 | contributed to this work. Valerie Hall, Mike |
| 21 | Martin, Betty Chrisman, Jim Holland, Debbie |
| 22 | Friese, and, of course, the famous Mr. Blees. |
| 23 | Also, as we had a volunteer, and I've |
| 24 | got to mention this because he has done as many |
| 25 | husbands do when they are mandated to volunteer, |

| 1 | have | volunteered | to | help, | and | that | is | Ms. |
|---|------|-------------|----|-------|-----|------|----|-----|
| | | | | | | | | |

- 2 Chrisman's husband, Robert, who volunteered on
- 3 these Appliance Standards, and we want to thank
- 4 him, and I wanted to do that publicly.
- 5 Also, last, but not least, my advisor,
- 6 Rosella, did an outstanding job on these Appliance
- 7 Standards.
- 8 So, with that introduction, I would like
- 9 to turn it over to Ms. Hall.
- 10 MS. HALL: Thank you.
- 11 Good morning, Commissioners. In the
- 12 interest of time and in recognition of your
- 13 understanding of the appliance regulations, I will
- 14 keep my remarks very brief.
- This morning the Staff and the
- 16 Efficiency Policy Committee are asking that the
- 17 Commission adopt the Appliance Efficiency
- 18 Regulations. The regulations that are before you
- 19 are the result of a long and critical review by
- 20 the Staff and by the many parties who are affected
- 21 by these regulations.
- The final 45-day language was issued on
- 23 November 23, 2001, and at the January 9, 2002
- 24 Business Meeting, the Committee indicated that it
- 25 would be appropriate to go to 15-day language, and

| 1 | you so directed the Committee to do. The 15-day |
|---|---|
| 2 | language was issued on January 22nd, and today we |
| 3 | are before you for the actual adoption. |

Very briefly, these regulations improve 4 5 the efficiency levels of certain appliances. They add new appliances that were not yet covered by the regulations. They add some reporting only requirements for a few new appliances that we 9 don't yet have enough data to determine whether 10 future efficiency levels might be warranted. They 11 provide clear directions in the data reporting and 12 enforcement sections of the regulations, and they 13 provide roughly \$3.4 billion of savings to 14 California consumers and businesses over a ten 15 year period.

The evidence is overwhelming that the
standards are feasible, and that they are cost
effective, and these regulations are now ready for
adoption.

20 COMMISSIONER LAURIE: Question, Mr.

21 Chairman.

22 CHAIRMAN KEESE: Commissioner Laurie.

23 COMMISSIONER LAURIE: Ms. Hall, will you

24 discuss federal preemption for me, please.

MS. HALL: I would like to turn -- that

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1 is a legal item, and I think it best be addressed
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- 2 by Jonathan Blees.
- 3 COMMISSIONER LAURIE: Mr. Blees.
- 4 MR. BLEES: Yes, sir. There are three
- 5 major areas where various elements of the
- 6 appliance industry -- excuse me. There are three
- 7 major areas where the appliance industry has
- 8 asserted that various parts of the proposed
- 9 regulations are preempted by federal law. The
- 10 first is in information reporting. Manufacturers
- 11 have to submit data to us under the regs.
- 12 The Committee and Staff have made it
- 13 very clear --
- 14 COMMISSIONER LAURIE: I'm sorry,
- Jonathan. I can't --
- MR. BLEES: Yeah.
- 17 COMMISSIONER LAURIE: Is Mr. Larson
- still in the room?
- 19 There. Okay. Mr. Chamberlain, when Mr.
- 20 Larson comes back -- Commissioner Pernell and I
- 21 had to sit through here, sit through this all day
- 22 yesterday. People go through that door and the
- 23 signs are too small, so they just walk through the
- 24 door. Mr. Larson, will you kindly instruct our
- 25 maintenance people to put a large sign in front of

| 1 | + h a + | door | 0.0 | + h 0 17 | 20 | $n \circ t$ | $\alpha \circ$ | through | +ho | door |
|----------|---------|------|-----|----------|----|-------------|----------------|------------|------|-------|
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- 2 They cannot see the sign until they're through the
- door. All it takes is a big sign. And
- 4 Commissioner Pernell and I got interrupted
- 5 frequently yesterday, and it's just -- the signage
- 6 is grossly inadequate.
- 7 EXECUTIVE DIRECTOR LARSON: Okay. I'll
- go do that now.
- 9 COMMISSIONER LAURIE: So if you could
- 10 ask somebody to do that, I would appreciate it
- 11 very much.
- 12 Sorry, Mr. Blees.
- MR. BLEES: Oh, no problem.
- So, there are three major areas of asserted
- 15 preemption.
- The first regards the reporting by
- 17 manufacturers of energy data about their
- 18 appliances to the Commission. The Committee and
- 19 the Staff have made it very clear throughout the
- 20 proceeding that for those appliances that are
- 21 federally covered, that the Commission intends to
- 22 ask for no information other than that which is
- 23 produced during the conducting of the federal test
- 24 method, or can be easily calculated from such
- 25 results.

| 1 | We have comments, I think, from |
|----|--|
| 2 | yesterday, from GAMA, asserting that we are still |
| 3 | preempted, but with no specific indication of |
| 4 | which data is actually not part of the federal |
| 5 | test. All of the trade associations have told the |
| 6 | Committee, on occasion, which items they think are |
| 7 | not covered by the federal test. We've checked |
| 8 | those very carefully, and where they aren't |
| 9 | covered by the federal test we've taken them out. |
| 10 | The second major areas, the last |
| 11 | CHAIRMAN KEESE: Mr. Blees, let me ask |
| 12 | you, then, should it be demonstrated after |
| 13 | adoption, in the event there was adoption, that |
| 14 | there were other items in there that were |
| 15 | preempted to the satisfaction of legal counsel? |
| 16 | Would those be withdrawn from the requirement? |
| 17 | MR. BLEES: We'd be back here as soon as |
| 18 | possible to get you to take them out. Yes. |
| 19 | CHAIRMAN KEESE: Okay. But it would |
| 20 | MR. BLEES: And then, in fact |
| 21 | CHAIRMAN KEESE: take an action on |
| 22 | our part to take them out? |
| 23 | MR. BLEES: Pardon me? |
| 24 | CHAIRMAN KEESE: Even if you felt that |
| 25 | it wa preempted, it would take an action on our |
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1 part to take them out?
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- 2 MR. BLEES: Mr. Chairman, I'm really not
- 3 sure about that without looking at the
- 4 Administrative Procedure Act more closely. But we
- 5 would certainly work with OAL to determine if they
- 6 could be taken out without action by the
- 7 Commission. If OAL said fine, then we would.
- 8 CHAIRMAN KEESE: Thank you.
- 9 COMMISSIONER PERNELL: Well, Mr.
- 10 Chairman, on that point, I would, as a
- 11 Commissioner, want to know whether or not it's
- 12 being taken out, and have some opinion on that.
- So perhaps it's time for me to request that if any
- 14 such situation occurs, that it comes back to this
- 15 body.
- MR. BLEES: We will navigate the Scylla
- 17 and Charybdis of OAL and you gentlemen as
- 18 carefully as possible.
- 19 COMMISSIONER PERNELL: Thank you, Mr.
- 20 Blees.
- 21 CHAIRMAN KEESE: Thank you.
- MR. BLEES: The second two items of
- 23 preemption involve the same basic legal issue.
- One is the labeling of appliances as they appear
- 25 in the showroom. The industry has asserted --

| 1 | well, there is federal preemption of state |
|----|--|
| 2 | labeling requirements. The state cannot require |
| 3 | anything other than what the feds require labeling |
| 4 | to be. |
| 5 | For commercial and industrial equipment, |
| 6 | DOE has taken no action to set federal labeling |
| 7 | requirements. My view is, and the views of |
| 8 | others, is that until the federal government takes |
| 9 | action, there is nothing in place on the federal |
| 10 | level that the state regulation can be |
| 11 | inconsistent with. If you take the opposite view |
| 12 | that merely by inaction, by doing nothing, DOE can |
| 13 | prevent states from operating, then you really let |
| 14 | the intent of Congress that there be labeling to |
| 15 | be thwarted. |
| 16 | Very similar to that is the case of a |
| 17 | certain class of water heaters where, again, DOE |
| 18 | has taken no action to set a standard. They've |
| 19 | set standards for other water heaters, but not for |
| 20 | this class of it's small, certain small water |
| 21 | heaters. Again, our view is that where DOE has |
| 22 | taken no action, the states should still be free |
| 23 | to operate. |
| 24 | COMMISSIONER LAURIE: Is there any |

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25 standard which we are seeking to preempt that

| 1 | requires a DOE waiver? |
|----|--|
| 2 | MR. BLEES: Yes, sir. The Committee is |
| 3 | proposing a new standard for residential central |
| 4 | air conditioners which would include not only a |
| 5 | higher SEER value than is currently under |
| 6 | consideration at the federal level, but would also |
| 7 | add an important requirement for an EER standard. |
| 8 | EER is a better measurement of energy efficiency |
| 9 | of air conditions for hot and dry climates, such |
| 10 | as California's. |
| 11 | We recognized from the beginning that |
| 12 | these two aspects, along with the requirement for |
| 13 | a thermal expansion valve, or something that |
| 14 | produces equivalent energy savings, that those are |
| 15 | preempted. We've put them in a special section of |
| 16 | the regulations that says these don't go into |
| 17 | effect until a waiver is obtained from DOE. |
| 18 | COMMISSIONER LAURIE: And that language |
| 19 | is clear that the effectual date of that those |
| 20 | particular regulations do not go into effect until |
| 21 | there is some formal decision out of DOE? |
| 22 | MR. BLEES: It's as clear as I could |
| 23 | possibly make it, and the industry has had no |
| 24 | problem with that language. They don't like the |

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standard, but they don't have any problem with

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1 that language.
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- 2 COMMISSIONER LAURIE: Okay. Very
- 3 helpful. Thank you. Thank you, Mr. Chairman.
- 4 CHAIRMAN KEESE: Thank you, Commissioner
- 5 Laurie.
- 6 Are we --
- 7 MS. HALL: That concluded Staff
- 8 comments.
- 9 CHAIRMAN KEESE: All right.
- 10 COMMISSIONER LAURIE: One more, Mr.
- 11 Chairman.
- Ms. Hall, the February 6th letter,
- 13 statement by the Air Conditioning and
- 14 Refrigeration Institute, have you had an
- opportunity to review the comments in that
- 16 statement?
- MS. HALL: I have not directly. I've
- 18 looked at it, but Mike Martin has been looking
- 19 that very carefully.
- 20 COMMISSIONER LAURIE: Well, I'm sure
- 21 there will be representatives here that will be
- 22 commenting on that.
- MS. HALL: Yes.
- 24 COMMISSIONER LAURIE: And I'll ask you
- 25 to be prepared to respond, should there be any

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        questions as a result of that particular
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- 3 MS. HALL: Absolutely.
- CHAIRMAN KEESE: Thank you. We do have 4
- 5 three representatives who have asked to speak on
- this issue. We'll start with Mr. Mattingly.
- 7 Good morning.

testimony.

- MR. MATTINGLY: Good morning. Thank you,
- 9 Mr. Chairman, Commissioners. My name is Joe
- 10 Mattingly. I'm here from Arlington, Virginia,
- 11 representing the Gas Appliance Manufacturers
- 12 Association. We're a national trade association
- that represents manufacturers of residential and 13
- 14 commercial space heating equipment and water
- 15 heating equipment, including oil and electric
- 16 products, as well as gas.
- 17 We've been working with Commission Staff
- 18 for quite some time on these proposed amendments,
- and we've submitted, just in the last few months, 19
- 20 at least four sets of comments.
- Working with Staff, we have been able to 21
- 22 resolve some issues. Unfortunately, several very
- 23 serious issues remain, mostly having to do with
- 24 federal preemption issues. And we would maintain
- 25 that because of these issues that they're still

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outstanding, that the 15-day language is not ready
for adoption, should be deferred.
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Let me cover the preemption issues first, here. On information reporting, that is, as Mr. Blees has stated, a principal area of debate here. I think we have a little difference of opinion on exactly what is preempted. Staff apparently maintains that the CEC can require disclosure of information if it is derived or calculated from the test procedure, the DOE test procedures.

Well, first of all, let me say that in fact, much of the information being requested in the proposed amended regulations cannot even be derived from the test procedures, in a number of instances. I won't -- I can enumerate them, but I won't take your time now to do that.

But beyond that, the actual preemption, federal preemption doesn't apply to information that cannot be derived from the test procedure.

It actually applies to all disclosure of information that is not required to be disclosed by federal law, meaning the Federal Trade

Commission. And that covers, let's say, much, if not most of the information being requested by

| 1 | Staff. And |
|----|--|
| 2 | COMMISSIONER LAURIE: Mr. Mattingly, let |
| 3 | me stop you right there. Does Staff agree with |
| 4 | Mr. Mattingly's comments at this point, or, if you |
| 5 | disagree, what do you disagree with? |
| 6 | MR. BLEES: Disagree. |
| 7 | MR. MATTINGLY: Well, let me just read |
| 8 | from the federal statute, very briefly. It says, |
| 9 | the first preemption provision, it says, effective |
| 10 | on March 17th, 1997, this part supersedes any |
| 11 | state regulation insofar as such state regulation |
| 12 | provides at any time for the disclosure of |
| 13 | information with respect to any measure of energy |
| 14 | consumption or water use of any covered product is |
| 15 | such state regulation requires disclosure of |
| 16 | information with respect the energy use, energy |
| 17 | efficiency, or water use of any covered product |
| 18 | other than information required under Section 6294 |
| 19 | of this title, which is the FTC labeling |
| 20 | requirements. |

21 COMMISSIONER LAURIE: Okay. Just a
22 minute. All I want at this point is a full
23 understanding of what statement our Staff
24 disagrees with you on, because there are numerous
25 statements and I need to know where there is a

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difference in philosophy, a difference of policy,
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- or a difference in fact. And so I'm interested in
- 3 knowing, Mr. Blees, when you say Staff disagrees,
- 4 which one of the sentences of Mr. Mattingly does
- 5 Staff disagree with.
- 6 MR. BLEES: I think the simplest way to
- 7 explain it would be to point out that Mr.
- 8 Mattingly read from that portion of federal law
- 9 that deals with appliance labeling, information
- 10 that has to be placed on the appliance itself, not
- 11 the federal statute that deals with testing.
- So I just think he's applying the wrong
- 13 statute. And obviously, he disagrees.
- MR. MATTINGLY: I can't change the
- language I just read. It's there. But let me say
- this, too. Don't forget, the requirements here --
- 17 COMMISSIONER PERNELL: Excuse me. Mr.
- 18 Mattingly, does it pertain to labeling?
- MR. MATTINGLY: The language pertains to
- 20 disclosure of information.
- 21 COMMISSIONER PERNELL: That goes on the
- 22 product.
- 23 MR. MATTINGLY: No, anywhere. Even some
- of the federal labeling requirements weren't just
- labels on the product. For example, there were

| 1 | fact sheets for awhile for some of our products, |
|----|--|
| 2 | which weren't even on the product. But the CEC |
| 3 | look what the regulations are saying. If a |
| 4 | manufacturer does not provide this information to |
| 5 | the CEC so the CEC can put it in its database, |
| 6 | which it makes public, you can't sell your product |
| 7 | in California. |
| 8 | Now, if you're going to argue that that |
| 9 | is, you know, strictly speaking, not labeling, I |
| 10 | think you're arguing form over substance, and I've |
| 11 | got to tell you, I think I'm on stronger legal |
| 12 | ground. |
| 13 | MR. BLEES: First of all, the |
| 14 | requirement for certification by manufacturers has |
| 15 | been in the regulations for approximately 25 |
| 16 | years. Industry has not chosen to challenge it in |
| 17 | court. |
| 18 | Second, let me go back to the language |
| 19 | of the statute, which preempts only with regard |
| 20 | to, as Mr. Mattingly just read, the disclosure of |
| 21 | information with respect to any measure of energy |
| 22 | consumption or water use. The information he's |
| 23 | complaining about, well, we don't know what |
| 24 | specifically he's complaining about anymore. |
| 25 | I'm confident that the information he is |

| 1 | complaining about is not information on a measure |
|---|---|
| 2 | of energy consumption or water use. It's other |
| 3 | information, like capacity, or electrical input. |
| 4 | With regard to energy consumption, and water |
| 5 | consumption, there's no disagreement there. The |
| 6 | federal tests produced, you know, it was their |

7 final result, energy consumption or water

consumption, and we have that in the regs along

9 with other information.

Again, the -- every time the trade associations have said this specific piece of information that's listed in your regs is not included in the federal test method, nine times out of ten we've taken it out. A few times we've looked, when we've looked at the federal test method, we've said gee, we think it really is here. It, you know, that's what the words say. And we haven't taken it out. As I said, in the vast majority of instances, when they've given us a specific piece of information, out it's gone.

MR. MATTINGLY: You know,

Commissioners, we haven't -- we don't want to be unreasonable. Never have been. In fact, in the past there have been some information that we objected to, that we nevertheless put in our

| 1 | directory, additional information not required by |
|---|---|
| 2 | federal law, solely to satisfy the California |
| 3 | Energy Commission. |

4 But what we see in this new proposal are 5 so many additional items of information that we cannot publish a directory that, practically 6 speaking, that would be able to contain that information. We would have to just provide 9 California specific information. It wouldn't be 10 in our directory. It's not practical. But, in 11 fact, there are several items of information here 12 that do have to do with efficiency, even if I were to concede Mr. Blees' interpretation of the law. 13 14 There's a lot of controversial items 15 still here, that's why I say for this reason 16 alone, the 15-day language is not ready --17 CHAIRMAN KEESE: Okay. This is going to -- this issue is going to come back on when we 18 talk about the directory, so why don't we proceed 19 to your second point. 20

21 MR. MATTINGLY: Okay, let me go on.

22 Some other items that Mr. Blees mentioned.

23 Labeling of commercial equipment. The federal law

24 directs the U.S. Department of Energy to prescribe

25 labeling requirements for commercial equipment.

| 1 | GAMA doesn't oppose that. We know that's we |
|----|---|
| 2 | expect the DOE to do that. DOE has not done that |
| 3 | yet. The proposed amendments would prescribe |
| 4 | labeling requirements for commercial equipment; |
| 5 | again, by their very definition they would be in |
| 6 | excess of the federal requirements since there |
| 7 | aren't any federal requirements yet. |
| 8 | Again, we would say this is the |
| 9 | exclusive responsibility and authority of the U.S |
| 10 | Department of Energy to prescribe those rules, no |
| 11 | for a state agency. |
| 12 | COMMISSIONER PERNELL: So, on that |
| 13 | point, so what you're suggesting then is that the |
| 14 | states can't have any requirements until the |
| 15 | federal government sets those requirements. Is |
| 16 | that your assertion? |
| 17 | MR. MATTINGLY: Yes. And we would, if |
| 18 | the California Energy Commission were to petition |
| 19 | DOE to speed up the process and prescribe those |
| 20 | rules, we would not oppose them. |
| 21 | COMMISSIONER PERNELL: Oh, I'm sure you |
| 22 | wouldn't. The point I guess I'm making here is |
| 23 | you're familiar with our Title 24 standards. |
| 24 | You're familiar with the fact that California, at |

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least in my opinion, in terms of efficiency, leads

| 1 | the country. And did that happen because, in your |
|----|--|
| 2 | opinion, because of the federal government or the |
| 3 | federal DOE siting regs, or did it happen because |
| 4 | California decided to do that because of its I |
| 5 | mean, the question simply is, and, you know, I |
| 6 | have the utmost confidence in the federal |
| 7 | government, but they are looking at 50 states. |
| 8 | We're trying to do some efficiency appliance |
| 9 | standards for California. And I'm not comfortable |
| 10 | with the statement that we can't do anything until |
| 11 | the federal government does it, because if |
| 12 | MR. MATTINGLY: Commissioner |
| 13 | COMMISSIONER PERNELL: that was the |
| 14 | case, we wouldn't be the leader in efficiency with |
| 15 | Title 24 or Title 20. |
| 16 | MR. MATTINGLY: Commissioner, I respect |
| 17 | your needs to ensure increased efficiency in |
| 18 | California and better attributes, but |
| 19 | manufacturers have to deal with 50 states. |
| 20 | Suppose Oregon had some other labeling rule, or |
| 21 | Texas had another, or Massachusetts another, or |
| 22 | New York another. That's why the federal law was |
| 23 | written the way it was, to prevent that. |
| 24 | COMMISSIONER PERNELL: All right. It |
| 25 | appears that then you would petition DOE to speed |

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1 up their process.
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| 2 | MR. MATTINGLY: The next item Mr. Blees |
|----|--|
| 3 | mentioned was the under 20 gallon water heaters. |
| 4 | DOE, of course, well, there were initial standards |
| 5 | prescribed in the legislation back in 1987 for |
| 6 | water heaters, for residential water heats, and in |
| 7 | fact the U.S. Department of Energy has recently |
| 8 | amended the federal standards for water heaters, |
| 9 | new, more stringent standards, to come into effect |
| 10 | January 1, 2004. |
| 11 | But the current DOE efficiency test |
| 12 | procedure for water heaters does not apply to |
| 13 | under 20 gallon water heaters, because it didn't |
| 14 | make sense. And thus, the current federal |
| 15 | standards do not apply to that category of water |
| 16 | heaters. Nevertheless, under 20 gallon water |
| 17 | heaters fall within the definition in federal law |
| 18 | of water heater. They're within the authority of |
| 19 | the Department of Energy to prescribe standards |
| 20 | for it. |
| 21 | And, again, GAMA is on the record as |
| 22 | supporting the development of test procedures |

21 And, again, GAMA is on the record as
22 supporting the development of test procedures
23 applicable to that product, and DOE development of
24 standards for those products. But again, it's
25 DOE's authority, exclusive authority, to do that.

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product.

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1 It is a federally covered product. And therefore,
2 we must oppose a state attempt to regulate that
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- The -- I can just go into a couple more items and sit down. Those are the main preemption issues.
- 7 There's another one that's a little more minor. I'll just bring it to your attention, that 8 9 our reading of your Title 24 Building Standards, 10 from our reading, it appears that the standards 11 would apply to installation of replacement commercial heating equipment and water heating 12 13 equipment in existing buildings. And if that's 14 so, then you've got some standards in there that I 15 think take effect July 2002, that would actually 16 be different than the federal standards for those products, and therefore you've got another 17 18 preemption issue. Hopefully, we're reading Title 19 24 wrong, but it is the way it appears to us.

Final item. Well, minor item. Since
our directory is now online, we've been providing
free of charge copies of -- hard copies of our
directory to building officials, that's 900 of
them. We would ask to be relieved of that burden
and expense, since we are now fully accessible by

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| 1 | une | Internet. |

| 2 | A final item. We got a little scare, |
|----|--|
| 3 | additional scare thrown into us. We've tried to |
| 4 | cooperate with the Commission over the years, |
| 5 | believe it or not, in providing information to the |
| 6 | Commission. And there is a provision added in |
| 7 | there that would now require a certification |
| 8 | program such as ours to be accredited by ANSI or |
| 9 | ISO, or some other nationally recognized entity. |
| 10 | And we use a laboratory that has a an |
| 11 | independent laboratory that has a well established |
| 12 | reputation for reliability and accuracy, and we |
| 13 | don't we wouldn't meet that criteria. |
| 14 | And I really don't think the Commission |
| 15 | means to disqualify our program from recognition |
| 16 | as an approved certification program after we've |
| 17 | been working with the Commission for 10, 12, 15 |
| 18 | years through that program. |
| 19 | CHAIRMAN KEESE: Let me try to give you |
| 20 | the answer that I understood when I asked the |
| 21 | question regarding this, and it takes three steps. |
| 22 | Number one, we have no objection to your |
| 23 | using of the ITS Laboratory. It's an accredited |
| 24 | laboratory. |
| 25 | Number two, Staff has no problem with |

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1 your accumulating information and submitting it.
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- 2 That's fine. It's when you get to step three,
- 3 which is substituting your directory for our
- 4 directory, that you would arrive at the point
- 5 where you need to go through a -- from either ANSI
- 6 or ISO.
- 7 Now, is that -- do you understand what
- 8 -- so they're saying that your use of ITS for the
- 9 testing is just fine, for all your people. Your
- 10 submitting of the information for all your people
- is just fine. But when you request to substitute
- 12 your booklet for the one that the Commission now
- has online and does print and send to people, when
- 14 you ask for that step, then Staff says they
- 15 believe that one way or another, somewhere,
- instead of just using a certified lab, you should
- go through one of these accrediting agencies, and
- not limiting you to ANSI or ISO, but ANSI, ISO, or
- 19 something similar.
- MR. MATTINGLY: Well, I'm glad to hear
- 21 that explanation, because I think that removes the
- 22 problem. We have no objection if you take the
- 23 information from us and put it in your own format,
- under your own headings. We don't care.
- 25 CHAIRMAN KEESE: Okay. And if that's

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1 right, we're not obligating you to print the
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- 2 booklet. If you choose to substitute the booklet
- 3 for ours, and print it, then we're asking that you
- 4 do something else.
- 5 MR. MATTINGLY: We never thought we had
- 6 that choice in the first place. And so I'm --
- 7 CHAIRMAN KEESE: Okay.
- 8 MR. MATTINGLY: -- I'm glad to hear that
- 9 explanation.
- 10 CHAIRMAN KEESE: Seems we've settled two
- of -- three of the issues here, right there.
- MR. MATTINGLY: Okay. That's all I
- have, unless there are some more questions.
- 14 CHAIRMAN KEESE: Okay. Thank you.
- 15 Thank you very much.
- 16 COMMISSIONER LAURIE: Question of Mr.
- 17 Blees, Mr. Chairman.
- 18 CHAIRMAN KEESE: Commissioner Laurie.
- 19 COMMISSIONER LAURIE: Jonathan, I want
- 20 to check one more time. It's your advice, and
- 21 General Counsel's advice, that under the
- 22 circumstances where a federal law says the
- 23 standards contained herein preempt state law, and
- 24 that's the intention of the federal law, but as to
- 25 a certain set there are no such standards

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1 implemented under that law, then it's your advice,
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- and Counsel, that as to that set there's no
- 3 preemption.
- 4 MR. BLEES: That's correct.
- 5 COMMISSIONER LAURIE: Thank you.
- 6 CHAIRMAN KEESE: Mr. John Hedges.
- 7 MR. HODGES: Yes. I'm John Hodges,
- 8 General Counsel --
- 9 CHAIRMAN KEESE: Hodges. Sorry.
- 10 MR. HODGES: -- of the Air Conditioning
- 11 and Refrigeration Institute. Appreciate your
- 12 hearing us.
- I would like to just briefly say that
- we're in full agreement with what Mr. Mattingly
- 15 stated with respect to preemption. I will add,
- in this regard, that we do feel that the federal
- 17 statute covers covered products, which are types
- 18 of products. And therefore, that preemption
- 19 applies across the board with respect to that type
- of covered product. The fact that there is a
- 21 particular set, subset of units within that type
- for which either a standard or a test procedure
- has not been set by DOE, does not in any fashion
- 24 reduce the level of federal preemption. I think
- we're in -- simply, we are in disagreement with

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Counsel for the CEC in this regard. We think it's overreaching, and we think it will not stand, if challenged.
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Briefly, I don't -- we've already filed

a statement here. I think we'll more or less

stand on our statement. I do want to highlight

some things.

I would agree with Mr. Mattingly that I do not believe that the 15-day language is ready for prime time. I think it needs further work.

In that regard, we do feel that there are flaws.

There are some overall problems of philosophy, but there are also some technical issues I think that need to be dealt with.

understanding, and I would like to be corrected if we're wrong, but there is not cost justification that has been provided with respect to certain categories of products, including commercial freezers and air conditioners and heat pumps below — between 135,000, 240,000 Btus per hour. The CEC has, we believe, improperly ignored certain well recognized standards, and we've laid those out. Those are the Canadian standards that we think are very appropriate. Those simply have

| 1 | been | pushed | aside, | for | reasons | that | we | do | not |
|---|------|----------|----------|-----|---------|------|----|----|-----|
| 2 | enti | rely und | derstand | d. | | | | | |

| 3 | In addition, there are areas that the |
|----|--|
| 4 | agency has come close to adopting the DOE |
| 5 | approach, but they're off slightly. And, for |
| 6 | example, there's an improvement the CEC has made, |
| 7 | at our request, to eliminate a ten-year provision |
| 8 | relating to the retention of documents, and has |
| 9 | gone with the general two-year approach, which is |
| 10 | the DOE approach. But it doesn't quite match the |
| 11 | DOE approach, in that DOE that the CEC requires |
| 12 | that the two years be counted once the |
| 13 | manufacturer provides a notification to the CEC, |
| 14 | whereas that is not required under it with respect |
| 15 | to DOE. So the result is that the periods of time |
| 16 | are out of kilter somewhat. We think not only |
| 17 | that's unnecessary, but it's going to simply |
| 18 | create it's going to be unreasonably burdensome |
| 19 | and cause problems. |

20 I'd like to just briefly mention one 21 other matter, and this is quite a fundamental one. 22 And that relates to the question of the requesting 23 a waiver of federal preemption.

24 It is a very heavy burden for any state 25 to obtain a waiver of federal preemption. In your

| 1 | Title 24, you have adopted a very satisfactory |
|----|---|
| 2 | resolution of the matter of the TXVs, the thermal |
| 3 | expansion valves. And your regulations in Title |
| 4 | 24 recognize that there are certain instances in |
| 5 | which the TXVs are not required. However, your |
| 6 | Title 20 requirements say well, we want to apply |
| 7 | TXV type requirements across the board. |
| 8 | Now, I realize that the one relates to |
| 9 | manufacturers versus Title 24, relating to |
| 10 | installation. But I really do believe that there |
| 11 | is a substantial question as to the devotion of |
| 12 | both state and federal resources to the onerous |
| 13 | process of attempting to get a waiver of federal |
| 14 | preemption when your own regulations really say |
| 15 | well, gee, we've been able to pretty much resolve |
| 16 | it through appropriate procedures under Title 24. |
| 17 | In addition, I would also like to say |
| 18 | that we think the provisions related to paper |
| 19 | copies, ARI has stopped printing its directories, |
| 20 | and we do think that a provision for paper copies |
| 21 | while understandable, is very onerous. |
| 22 | The rest of it will |
| 23 | CHAIRMAN KEESE: You do understand that |
| 24 | <pre>it's voluntary; right?</pre> |
| 25 | MP HODGES. Vas wa do understand that |

| 1 | CHAIRMAN KEESE: Okay. |
|----|--|
| 2 | MR. HODGES: Thank you very much. And |
| 3 | I'll certainly take any questions you have beyond |
| 4 | that. And, again, we do rely on our written |
| 5 | statement here, and also the 45-day language, |
| 6 | which again, in our view, is the it's almost |
| 7 | the dog that doesn't bark in the night, which is |
| 8 | the real problem. The real thing that's barking |
| 9 | that hasn't barked in the night is the fact that |
| 10 | the most of the problems are really dealt with |
| 11 | in relation, the remaining issues that are not |
| 12 | changed in relation to the 15-day language. In |
| 13 | other words, the real problems are the remaining |
| 14 | problems that are in the 45-day language, but |
| 15 | under your procedures you said the the agency |
| 16 | has said it does not want to have comments on that |
| 17 | in our 15 in our comments. |
| 18 | So we, beyond what's written here in the |
| 19 | February 6th things, there is a whole host of |
| 20 | things that are dealt with in greater detail in |
| 21 | our 45-day comments. |
| 22 | Thank you very much. |
| 23 | CHAIRMAN KEESE: Thank you. |
| 24 | Mr. Jacoby. All right. Well, let's |

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25 hold off on that, because we have Mr. Horowitz

| • |
|---|

25

| 2 | MR. HOROWITZ: Good morning. My name is |
|----|--|
| 3 | Noah Horowitz, and I'm a Senior Scientist with |
| 4 | NRDC, the Natural Resources Defense Council. |
| 5 | I'd like to start with that NRDC |
| 6 | strongly encourages the Commission to adopt the |
| 7 | proposed 15-day language without any further |
| 8 | delay. We've had roughly a year and a half |
| 9 | proceeding that's been very interesting, and |
| 10 | there's been a lot of time to explore the issues. |
| 11 | And I think it's time now to lock in those |
| 12 | savings. We believe the list of measures covered |
| 13 | is a good one, and that the proposed efficiency |
| 14 | levels are fair, readily achievable, and extremely |
| 15 | cost effective for the citizens of California. |
| 16 | In terms of follow-up, we have three |
| 17 | recommendations. We hope that the CEC can |
| 18 | announce the schedule for the next set of code |
| 19 | revisions for Title 20. As the Title 24 process |
| 20 | has begun, and that's likely to be adopted in |
| 21 | 2003, we want to make sure Title 20 is proceeding, |
| 22 | as well. As we all know, this work takes a lot of |
| 23 | time to do it correctly. |
| 24 | We also hope that in your next round of |

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standards you're able to cover the issue of

| 1 | standby power, which is becoming increasingly |
|---|---|
| 2 | important as many devices continue to use power |
| 3 | once we think they're turned off. And we |
| 4 | recognize and appreciate why we couldn't do it in |
| 5 | this accelerated rulemaking. |

Lastly, we strongly urge you to initiate the waiver process that we've just heard about for the exemption from federal preemption for the residential air conditioners. These will provide massive peak savings that'll benefit the state.

In terms of some of the comments that we heard about the information reporting, I'm not an attorney, but I think some of the confusion is covering the differentiation between reporting and labeling, and what's covered, as I understand it, in the 15-day language is simply the requirement to report, which is very different than having to put something on the box or the product. So I hope that doesn't sidetrack us here.

Thank you very much.

21 CHAIRMAN KEESE: Thank you.

22 COMMISSIONER PERNELL: Thank you.

23 CHAIRMAN KEESE: Now, Ms. Mendonca, you

have a communication, if you'd like to enter it on

25 the record.

| 1 | PUBLIC ADVISER MENDONCA: Yes. I have a |
|----|--|
| 2 | letter from Bill Jacoby, who's a Water Resources |
| 3 | Manager with San Diego County Water Authority. |
| 4 | "Unfortunately, I could not |
| 5 | be with you today, but still |
| 6 | wanted to stress that the San |
| 7 | Diego County Water Authority |
| 8 | supports the 9.5 water factor |
| 9 | for standard for coin operated |
| 10 | high efficiency clothes |
| 11 | washers that you are |
| 12 | considering today. |
| 13 | "Through the Authority's |
| 14 | incentive program, 13 percent |
| 15 | of the coin op washers |
| 16 | replaced in San Diego last |
| 17 | year met the 9.5 water |
| 18 | standard. These machines will |
| 19 | save 254,000 kilowatt hours |
| 20 | over their useful life, 593 |
| 21 | million gallons of water over |
| 22 | their useful life. These |
| 23 | machines have proven so |
| 24 | successful that one of the |
| 25 | largest dealers in San Diego |

| 1 | reported that during last year |
|----|--|
| 2 | 50 percent of his sales were |
| 3 | 9.5 water factor machines. |
| 4 | "Finally, I would like to |
| 5 | point out that last year's AB |
| 6 | 952, Kelly, included the 9.5 |
| 7 | water factor in its definition |
| 8 | of an efficient clothes |
| 9 | washer. Obviously, the |
| 10 | legislature and the governor |
| 11 | have sent a clear message to |
| 12 | you that they believe the 9.5 |
| 13 | water factor for clothes |
| 14 | washers is important to |
| 15 | California. |
| 16 | "Thank you for your |
| 17 | consideration. Bill Jacoby." |
| 18 | CHAIRMAN KEESE: Thank you. |
| 19 | I do have one comment, and this |
| 20 | proceeding deals with residential air |
| 21 | conditioners, commercial air conditioners, vending |
| 22 | machines, commercial refrigerators and freezers, |
| 23 | commercial with a transparent door and with a |
| 24 | solid door. Tub spout diverters, emergency |
| 25 | lighting, traffic signals, torchieres, commercial |

| 1 | -1-4 | | | المتحالة متسامات المتسامات المتسامات المتسامات المتسامات المتسامات المتسامات المتسامات المتسامات المتسامات | L |
|---|---------|----------|-----|--|---------------|
| 1 | crotnes | washers, | and | aistribution | transformers. |

- 2 And Staff has informed me that the dollar savings,
- 3 the net dollar savings over ten years are \$3.4
- 4 billion for California.
- In that light, we have had -- we're down
- to details. We're down to a few nuances that are
- 7 objected to, and I would ask -- I'm glad we've
- 8 settled some of them that were misunderstandings.
- 9 I look for some input from the Committee as to
- 10 their suggestion on this issue.
- 11 COMMISSIONER PERNELL: Mr. Chairman.
- Mr. Chairman, the Committee, with my colleague,
- Dr. Rosenfeld, we have been over the last year and
- 14 a half going through appliance standards.
- 15 Certainly Staff has been doing this a lot longer
- than we have been involved. And I think we have a
- good document. Everyone's not happy with it, and
- 18 even Staff is not happy in terms of some of the
- movement that had to be made here.
- 20 But I think it's a good Commission
- 21 document, and I would move the Appliance
- 22 Efficiency Regulations at this time.
- 23 CHAIRMAN KEESE: Motion by Commissioner
- 24 Pernell.
- 25 COMMISSIONER ROSENFELD: And I second.

| 1 | CHAIRMAN KEESE: Second by Commissioner |
|----|--|
| 2 | Rosenfeld. |
| 3 | Any questions? |
| 4 | COMMISSIONER LAURIE: Mr. Chairman, |
| 5 | comment. |
| 6 | CHAIRMAN KEESE: Commissioner Laurie. |
| 7 | COMMISSIONER LAURIE: I'm always |
| 8 | concerned about federal preemption issues. |
| 9 | Preemption is an important aspect of the law to |
| 10 | avoid confusion, in this case in an industry, so |
| 11 | that the federal government has taken the position |
| 12 | that uniformity at the federal level is public |
| 13 | policy. |
| 14 | As to the specific legal question that |
| 15 | has been put before us, that is to say, where the |
| 16 | law seeks to preempt but no standards to be |
| 17 | prepared as implementable under that law, have |
| 18 | been created, whether implementation strike |
| 19 | that. Whether preemption still stands. |
| 20 | I don't know the answer to that. I am |
| 21 | thus relying on our competent legal counsel to |
| 22 | provide the answer, and their counsel is that |
| 23 | preemption is not applicable. And I accept that. |
| 24 | I have no problem with any of the particular |

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25

standards or any of the particular regulations,

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and thus relying upon the advice of counsel on
1
 2
         this important question, I will be supporting the
 3
         motion.
                   CHAIRMAN KEESE: Thank you.
 4
 5
                   All in favor?
 6
                   (Ayes.)
 7
                   CHAIRMAN KEESE: Opposed?
                   Adopted, four to nothing.
 8
9
                   Thank you.
10
                   That leaves us with one remaining item
```

on the agenda before we get to Staff, of course.

12 Item 13. 2002-2012 Electricity Outlook
13 Report. Possible adoption of an electricity
14 system study focusing on generation and demand
15 decisions that could be made in the next two
16 years.

17 MR. MILLER: I do have a slide 18 presentation, so if the lights are dimmed, if 19 that's acceptable, we'll go ahead and do that.

20

21

22

23

24

25

I don't think the slides, the copies of slides were out front at the beginning of the meeting. They are out there now. There's plenty of copies for everyone. I was expecting to be on a little bit later, so I was busy preparing the 60 slide version of this presentation, so maybe it's

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1 a good thing I only have 16.
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- 2 I'm Ross Miller, and together with Karen
- 3 Griffin and Mary Ann Miller, am the project
- 4 manager for this --
- 5 CHAIRMAN KEESE: Ross, is that -- are
- 6 you close enough or -- can you get closer? You've
- 7 got to get real close in order to --
- 8 MR. MILLER: Okay. I'll have to stoop a
- 9 little bit.
- 10 I'm a co-project manager for this now
- 11 Committee report that's being presented for the
- 12 Commission, for potential adoption today by the
- 13 Electricity and Natural Gas Committee. And many
- of the principal authors of the report are in the
- 15 room, in case there are detailed technical
- 16 questions.
- 17 This is an informational report intended
- 18 to inform the governor, legislature, regulators
- 19 and other market participants about electricity
- 20 trends and issues over the next decade. The
- 21 release of the report's assessments really has
- 22 been timed to be of use to the Power Authority in
- 23 developing their Energy Resources Investment Plan,
- 24 which is expected to be adopted later this month.
- Okay. There are related efforts going

| 1 | on previously and simultaneously. I'll just focus |
|----|--|
| 2 | on a couple. First of al, there is a rather |
| 3 | extensive and comprehensive demand forecast report |
| 4 | that this report is based on, but isn't reproduced |
| 5 | completely within the report. That's available in |
| 6 | the docket Web site for this proceeding. |
| 7 | The Commission also adopted in October a |
| 8 | Natural Gas Infrastructure Report, and a month |
| 9 | later the PUC, under the direction of the |
| 10 | legislation that set up the Power Authority, also |
| 11 | produced a shorter term 2002-2006 California |
| 12 | Natural Gas Infrastructure Report, which was |
| 13 | specifically meant to inform the Power Authority |
| 14 | in its investment plan process. So, necessarily, |
| 15 | this report is focusing on other issues than |
| 16 | natural gas. |
| 17 | In this four month proceeding, we |
| 18 | traveled from an initial public scoping workshop |
| 19 | through some topical public workshops on demand |
| 20 | forecasting and wholesale electricity markets, |
| 21 | through a Staff Draft Report, public comments on |
| 22 | that, to this revised Committee report that's |
| 23 | presented for adoption today. |
| 24 | I'll note that the Committee report |
| 25 | differs from the Staff Draft by its having |

```
responded to public comments on the Staff Draft,
 1
 2
        by having updated with some new facts the near
 3
         term supply outlook and also some statistics about
         the licensing case activity. And also, having had
 4
 5
        more time, we've been able to make it a little
         shorter and clearer, I hope. That was the intent,
 7
         anyway.
                   As far as the scope of the report, it
9
        basically has three parts. The first part we did
10
         an assessment of the near-term adequacy of
11
         capacity supplies to meet summer peak demand.
12
                   The second part has three chapters where
         we explore closer some of the uncertainties
13
14
         underlying such demand supply assessments, such as
15
         the persistence of last summer's amazing demand
16
         response, the probabilistic nature of supply
         shortages, and the wholesale market effects on
17
18
         supply adequacy.
                   Now we're on to the next slide. Sorry,
19
20
         I'm going too fast. I'll say beep, or something.
21
                   The third part, with five chapters,
22
         examines how current market events or the market
23
        design may affect our prospects for sustained
```

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supply adequacy; retail electricity prices;

developing demand responsive loads; encouraging

24

| 1 | new renewables; and effective environmental review |
|---|--|
| 2 | of power plant proposals. |
| 3 | The nine remaining slides present |

4 highlights of the nine chapters in the report.

5 Next one.

17

18

19

20

21

22

Our demand forecasts focus on the uncertainty inherent in forecasting the persistence of the extraordinary demand reductions 9 that we observed in the summer of 2001. They were 10 so different they've introduced some fundamental 11 uncertainty. So this is a picture of three 12 different demand scenarios that we've used in the 13 assessments throughout the report, and they 14 basically vary by the assumption of the 15 persistence of peak demand reductions we saw in 2001. 16

And we're just characterizing roughly the demand line with the highest demand on the top there, as about a 13 percent persistence of the 2001 demand response. The middle line is assuming 50 percent persistence, and the bottom line is 75 percent persistence.

23 The next slide is our near term summer 24 peak demand supply assessment. It indicates we 25 are likely to make it through 2004 without having

| 1 | to resort to the extraordinary measures that of |
|----|--|
| 2 | last summer. The demand lines in the chart show |
| 3 | three variations of one forecast, peak demand plus |
| 4 | seven percent reserves that assume a temperature |
| 5 | that has only a ten percent chance of being |
| 6 | exceeded. So it's a fairly conservative |
| 7 | underlying peak demand forecast. And then we did |
| 8 | three scenarios of that, based on the persistence |
| 9 | of the 2001 demand reductions. |
| 10 | We've made similarly conservative |
| 11 | assumptions on the supply side, which include dry |
| 12 | hydrological conditions, reliance only on firm |
| 13 | imports, those are contractually obligated, and a |
| 14 | high confidence level of assumed new additions. |
| 15 | Although we've heard lately we've got some |
| 16 | slippage in some of those plants that are included |
| 17 | here. We still think the assessment is fairly |
| 18 | robust. |
| 19 | But as you can see that the demand lines |
| 20 | are close to the top of the supply bars, the |
| 21 | conclusion is peak demand response is really going |
| | |

are close to the top of the supply bars, the

conclusion is peak demand response is really going

to be key in the near term. If you'll notice that

in 2002, under the worst case scenario, there

appears to be a shortage here. That should not be

interpreted as a blackout. This simply means with

- 1 the resources that are counted here,
- 2 conservatively under those conditions you're not
- 3 going to meet the demand in seven percent
- 4 reserves. There are other supply options that
- 5 aren't counted on which are more of an emergency
- 6 nature, that could be employed to avoid blackouts.
- 7 Plus, the system can run less than seven percent
- 8 reserves without having blackouts. So this is not
- 9 a dire prediction for next year, or the following
- 10 years.
- 11 I'm going to spend a little more time on
- this next slide, because it's fairly complicated,
- and it represents some new type of work we've
- done. We developed and applied a different
- probabilistic method of assessing the potential
- 16 peak capacity supply shortages, and we were
- 17 looking here at just 2003, for two reasons.
- 18 Basically, both to see how robust the assessment
- 19 we just saw might be, which, although it did take
- 20 some probability of occurrences of certain
- variables in effect, there are other variables
- 22 that have their own frequency distribution of
- 23 occurrences that were held stable. So this is
- looking at many more possible outcomes of key
- 25 variables.

| 1 | We also are, in this study, are looking |
|----|--|
| 2 | at how supply shortages might vary across the |
| 3 | different transmission areas within the state. |
| 4 | This work, by Albert Belostotsky, uses a |
| 5 | Monte Carlo approach, which simultaneously, for |
| 6 | about a half dozen key variables, takes 500 random |
| 7 | draws of values within a prescribed range of |
| 8 | values for each variable. And the results |
| 9 | presented here are all in the first bullet, are |
| 10 | all on one case where we fixed the assumption |
| 11 | about persistence of 2001 reductions at the 50 |
| 12 | percent level. Then we made random draws of |
| 13 | values within the range of variation for these |
| 14 | variables. |
| 15 | And then then I'm going to explain |
| 16 | how to read these numbers. Well, why don't I do |
| 17 | that first. I'd read the result, where it says |
| 18 | about one percent for most regions, I'd read that |
| 19 | as in only one percent of 500 cases was the |
| 20 | assumed capacity supply inadequate to meet the |
| 21 | demand and the seven percent reserve, and in most |
| 22 | areas of California. |
| 23 | So similarly, in 14 percent of 500 |
| 24 | cases, there were inadequate supply for the San |

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Francisco area, and then seven percent for San

| 1 | Diego. These results are all for the demand |
|----|--|
| 2 | forecast that assumed 50 percent persistence of |
| 3 | the reductions we saw in 2001. This chapter has |
| 4 | many different permutations of all these |
| 5 | probabilities, and I'm just highlighting one set |
| 6 | here. |
| 7 | I also wanted to point out that in this |
| 8 | study, that number, say 14 percent of the |
| 9 | shortage, again, that doesn't mean there's a 14 |
| 10 | percent likelihood of a blackout. We're not |
| 11 | counting some resources that could be made |
| 12 | available, as they were last summer, that we |
| 13 | haven't planned to invoke in the next summer and |
| 14 | the summers after. Basically, emergency measures, |
| 15 | frequent calls on the radio for voluntary |
| 16 | conservation. |
| 17 | The variables that we are taking random |
| 18 | draws on in these studies, and what's causing the |
| 19 | range of supply adequacy, are temperature's effect |
| 20 | on the peak demand; the hydrologic conditions' |
| 21 | effect on hydroelectricity supply; forced outages |
| 22 | of power plants; forced outages of transmission |
| 23 | lines; and delays in new power plant construction. |
| 24 | Another point, another reason for |
| 25 | spending more time on this chapter is some of the |

| 1 | numbers in this chapter were heavily referenced in |
|---|--|
| 2 | at least the first and second drafts of the Power |
| 3 | Authority's resources investment plan. So we |
| 4 | wanted to make sure the understanding of this |
| 5 | material and to what extent conclusions can be |
| 6 | made. |

spend --

The final point here is that we may have identified higher risk of shortages in different areas, or under certain conditions. What we haven't done here is the very important assessment of what's the cost of alternate mitigation measures to ensure yourself against these risks, and how does that compare to the actual cost of suffering the loss. That needs to be done in every case, so this work isn't really a justification for any specific measure until they've made a demonstration that that type of analysis has been done.

COMMISSIONER LAURIE: Excuse me. Ross, are there acceptable models to give us the data that we want on that question? It seems to me like it would be very complicated. For example, if you were to estimate shortages under given

The simplest example is you wouldn't

| 1 | weather | scenarios | of | Χ | number | of | davs | and | V011 | can |
|---|---------|-----------|----|---|--------|----|------|-----|------|-----|
| | | | | | | | | | | |

- 2 attach the economic cost of those shortages should
- 3 those shortages occur under those scenarios. But
- 4 you're right, there are ways to mitigate through
- 5 conservation, through efficiency, and distributed
- 6 generation. But I would think it fairly complex
- 7 examination --
- 8 MR. MILLER: It is very complex.
- 9 COMMISSIONER LAURIE: Is anybody doing
- 10 that?
- MR. MILLER: We found even this complex,
- 12 and it's the tip of the iceberg.
- 13 COMMISSIONER LAURIE: Is -- has that
- 14 ever been done?
- MR. MILLER: Not -- I don't believe it's
- 16 been done. I was going to qualify it, but I guess
- 17 Karen will.
- 18 COMMISSIONER LAURIE: We're about to
- 19 find out.
- MS. GRIFFIN: I'm Karen Griffin, the
- 21 Manager of Electricity Analysis.
- 22 I think the closest that's being done is
- there's a technical group, the ISO Grid Planning
- Subcommittee, in which they have had a multi-year
- 25 process in attempting to set standards for when

| 1 _ | | - 1 7 -1 | | _ 11 | 1 | | ± 1 | | 4 | 4 | |
|-----|-----|----------|----|-------|-----|--------|-----|-----|----|-----|------|
| Τ , | you | snoula | qo | anead | ana | exceed | tne | one | ın | ten | year |

- 2 load; i.e., allow some piece of the system to drop
- 3 off. And in the process of that, there has been a
- 4 lot of work on trying to develop cost effective
- 5 comparisons about what might be done and what's
- 6 the value of it.
- 7 So in terms of people who are pushing
- 8 the frontier on an operational understanding of
- 9 how to do this, I think that is the group to look
- 10 to. Jeff Miller is the head of it. Jim
- 11 McCluskey, from the Energy Commission participates
- in that project.
- 13 COMMISSIONER LAURIE: Very good, Karen.
- 14 Thank you very much.
- 15 CHAIRMAN KEESE: Commissioner Laurie, I
- would say the Commissioner to my immediate left
- would suggest that early in that analysis, demand
- 18 response, demand response, demand response, is the
- 19 most cost effective way.
- Mr. Miller, you're going to be a hero if
- 21 you can make this in seven minutes.
- MR. MILLER: Okay. Well, that's good,
- 23 because this is about where I had to stop doing my
- 24 speaker's notes, so on this chapter, I basically
- 25 wanted to say we used a West Coast Energy Market

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1 simulation model to estimate the spot market
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- 2 electricity prices that result when you assume a
- 3 likely amount of new construction. Then we looked
- 4 at the resulting spot market prices to try to
- 5 evaluate what effect those prices might have on
- 6 motivating further new construction, or the use of
- 7 the existing resources.
- And even though it's true that long-term
- 9 contracts have mitigated somewhat the effect of
- 10 spot market prices on retail prices, only a small
- amount of the power we pay for ultimately in a
- 12 retail rates will be priced at spot market prices.
- 13 It's still an important signal for -- but not the
- only signal, for adding new capacity additions.
- 15 CHAIRMAN KEESE: I'm sorry, but the way
- I read that line, correct me if I'm wrong, but
- 17 spot market price, among other incentives, still a
- 18 signal for capacity additions. I thought that
- 19 meant quell.
- MR. MILLER: Oh. No, it still is a
- 21 signal.
- 22 CHAIRMAN KEESE: Still send?
- MR. MILLER: It still sends a signal.
- 24 CHAIRMAN KEESE: Okay. Well, still, in
- 25 another context, means stop, so --

| 1 | MR. MILLER: Right. It persists in |
|----|---|
| 2 | sending signals. |
| 3 | CHAIRMAN KEESE: I think we'd better |
| 4 | change that line before it goes out. |
| 5 | MR. MILLER: So the underlying cycle |
| 6 | here is a cycle between excess capacity with low |
| 7 | prices, and shortages with high prices. And there |
| 8 | are market design features that can mitigate this |
| 9 | cycle, and that leads into the next chapter. |
| 10 | Together with the well attended workshop |
| 11 | and its really good backup material, this chapter |
| 12 | tries to advance the debate in just one of the |
| 13 | many issues that are involved regarding market |
| 14 | redesign, ongoing debate. That question is how do |
| 15 | market designs motivate timely additions and |
| 16 | moderate price volatility. |
| 17 | We looked at three different alternate |
| 18 | structures for accomplishing that. One of them |
| 19 | seems particularly promising, the installed |
| 20 | capacity requirement. The ISO has recently |
| 21 | proposed a version of this type of thing. But the |
| 22 | important note is that the effectiveness at |
| 23 | meeting those goals depends entirely on the very, |
| 24 | very complicated details. So it's important to |

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get them right, because there is a lot of money at

| 1 | stake. | And | we | don' | t | have | the | answer | ın | this |
|---|---------|-----|----|------|---|------|-----|--------|----|------|
| 2 | report. | | | | | | | | | |

| 3 | Basic note here is that retail rates |
|----|--|
| 4 | will stabilize over the decade. There might be |
| 5 | slight decreases in IOU rates, slight increases in |
| 6 | municipal rates. There will be some effect of |
| 7 | future regulatory decisions, but at least for |
| 8 | IOUs, the bulk, most of the components of the cost |
| 9 | are fairly fixed over the decade. And muni rates |
| 10 | will depend more on natural gas prices and their |
| 11 | individual need to reestablish their stabilization |
| 12 | funds that have been consumed in the recent |
| 13 | volatile market. |

The next chapter, demand responsiveness.

We're arguing here that it definitely should be considered as one of the supply options, because of its flexibility and its ability to reduce exposure to excess market prices. And we're defining in this chapter the demand responsiveness as real time pricing options and dispatchable load curtailment options.

The Commission's already recommended
23 2500 megawatts of demand responsiveness in the
24 PUC's rulemaking. And part of that recommendation
25 is to make short term commitments to the load

| 1 curtailment | options | to | allow | more | real | time |
|---------------|---------|----|-------|------|------|------|
|---------------|---------|----|-------|------|------|------|

- 2 pricing options to be relied on in the later term.
- 3 COMMISSIONER PERNELL: One quick
- 4 question. Is that total demand responsiveness for
- 5 the state, or is that just our --
- 6 MR. MILLER: That would be for the three
- 7 IOUs.
- 8 COMMISSIONER PERNELL: -- and I also
- 9 know that the -- the three IOUs.
- 10 MR. MILLER: The next chapter is
- 11 basically an accounting of the current situation
- 12 of renewable initiatives. I shouldn't say the --
- 13 the progress in bringing online new renewables has
- 14 stalled. The existing initiatives were never
- meant to be alone sufficient to bring on new
- 16 renewables. Changes in the market to fix the
- 17 crisis of the last couple of years have
- inadvertently slowed down renewable development.
- 19 The direct access being suspended, the
- 20 disappearance of the Power Exchange, the IOU load
- 21 being served now by long term contracts that
- 22 haven't included many renewables, has pretty much
- 23 slashed the market.
- 24 But with continued flexibility in our
- 25 programs, and new initiatives, including the Power

| 1 | Authority's investments and a possible renewal |
|----|--|
| 2 | portfolio standard being legislated this session, |
| 3 | things ought to improve. |
| 4 | The last chapter and slide is the review |
| 5 | of our licensing, environmental review and |
| 6 | licensing of power plants in the near past. Along |
| 7 | the way we facilitated in trying to expedite |
| 8 | siting, but still maintain the rigorous |
| 9 | environmental review, we've provided services such |
| 10 | as the early site screening, helping process |
| 11 | compliance amendments, and overcoming some |
| 12 | roadblocks to construction that helped bring |
| 13 | plants online a little quicker than they might |
| 14 | otherwise. |
| 15 | This chapter, learning from that |
| 16 | process, this chapter has a number of suggestions |
| 17 | that we're the Commission would be adopting, |
| 18 | suggestions to policy and siting committees, which |
| 19 | are primarily for items outside the jurisdiction |
| 20 | of the Energy Commission so we can't do |
| 21 | unilaterally, but to raise the level of knowledge |
| 22 | of the effect of these constraints or roadblocks |
| 23 | on the ultimate process, and help coordinate a |
| 24 | solution. Those areas were identified |
| 25 | constraints and suggested some relief for those |

| | 1. |
|----|--|
| 1 | constraints, or the availability of emission |
| 2 | offsets, the water supply quality impacts, timing |
| 3 | of federal permits, land use conflicts, and |
| 4 | transmission congestion. |
| 5 | That's the end of my presentation. |
| 6 | CHAIRMAN KEESE: Thank you, Mr. Miller. |
| 7 | COMMISSIONER PERNELL: Mr. Chairman, I |
| 8 | have one short quick question on some of the |
| 9 | constraints, on the land use constraints. The |
| 10 | very last bullet, and |
| 11 | COMMISSIONER LAURIE: What page, |
| 12 | Commissioner Pernell? |
| 13 | COMMISSIONER PERNELL: This is Roman |
| 14 | numeral III, 5, page 18. And it talks about the |
| 15 | Energy Commission Staff should consider formatting |
| 16 | Energy Commission meetings and workshops to |
| 17 | provide for easy input and comment from the public |

And I see you got somebody ready to

answer that.

18

21 MR. MILLER: This is Rick Buell, the

22 author of that chapter.

and affected agencies.

23 MR. BUELL: Yes. I'm Rick Buell. It

24 was Staff's intent to try to propose that Staff

25 consider how it could improve its meetings and

| 1 | workshops. | Ιt | didn't | mean | to | address | Commission |
|---|------------|----|--------|------|----|---------|------------|
| 2 | hearings. | | | | | | |

For example, the Public Adviser has

suggested in a number of cases that we allow the

public to comment first before we proceed on data

requests or data response workshops, to allow them

easy access to present their comments. This is

the type of change in formatting of a workshop

that we might consider to address this point.

Does that provide clarification?

requests, that we hear from the public?

COMMISSIONER PERNELL: Yeah. I guess my preference would've been that this -- that particular comment or statement would've been fleshed out a little bit in the Siting Committee, because my understanding is on the site visit informational before we start, this is a suggestion that you do, before we do data

MR. BUELL: Simply as a matter of how you would conduct a workshop. That you have an agenda, that you allow the public to comment first before you proceed with the topics that Staff may have noticed that workshop for. Quite often, a member of the public may show up at the hearing and want to comment on the fact that the project's

| 1 | using too much water. The topic of the workshop |
|----|--|
| 2 | is really data requests. This would simply allow |
| 3 | the public the opportunity to relay that comment |
| 4 | to the project manager and the Staff so that they |
| 5 | have an opportunity to speak. |
| 6 | COMMISSIONER PERNELL: Right. But in |
| 7 | order to you're saying to provide easy input, |
| 8 | and when we're talking about the general public |
| 9 | we're talking about meetings that are after five. |
| 10 | That's easy input for the general public. So |
| 11 | MR. BUELL: That is exactly one of the |
| 12 | items that could be considered. |
| 13 | COMMISSIONER PERNELL: is that |
| 14 | well, is that suggestion that all of the Staff |
| 15 | workshops be after five, and if that's a fact, how |
| 16 | do we then make it easy for the public agencies |
| 17 | who all get off, you know. And so I'm questioning |
| 18 | that statement, and, you know, I think it's a |
| 19 | great report, but this particular paragraph, I'm |
| 20 | somewhat troubled by, because I don't I can't |
| 21 | see a smooth transition on how you satisfy that |
| 22 | requirement. |
| 23 | MR. BUELL: Well, I'll simply repeat |
| 24 | what Ross Miller said, that these are suggestions |
| 25 | for the various policy committees to consider, and |

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1 certainly I think you're correct that before Staff
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- 2 did any radical changes to its siting process,
- 3 that it would be a topic that the Siting Committee
- 4 should consider in greater detail.
- 5 CHAIRMAN KEESE: Thank you.
- 6 COMMISSIONER PERNELL: Thank you.
- 7 COMMISSIONER LAURIE: I have a more
- 8 basic question, along the point Commissioner
- 9 Pernell raised, and I thank Commissioner Pernell
- 10 for bringing it up.
- If these are Staff workshops you're
- 12 talking about, then do it. I see no reason why
- 13 you have to put it in a report. If Staff feels
- that there's a better way to accomplish it, well
- then, by golly, just do it. I don't see it needs
- to be in a report. I don't see it needs to be in
- 17 a regulation. We have been working on these
- 18 projects now for four years, very heavily. And we
- 19 have held hundreds of workshops. The
- 20 Commissioners do not normally attend those. You
- 21 guys do.
- 22 So figure out the best way, if -- if the
- 23 public, if you agree that the public is not having
- 24 easy access, and I understand that often there are
- 25 hundreds of people that show up in these things,

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1 then change it. I concur that, I see -- and
2 that's an in-house thing. It's an in-house
3 decision. It doesn't affect the formal hearing
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process. That, I will never agree should be taken

- 5 out of the hands of the Presiding Member.
- 6 So if it's just Staff workshops, then,
- 7 by golly, just do it.

4

- 8 CHAIRMAN KEESE: Okay. That's the
- 9 official word from the Siting Committee.
- 10 All right. I -- if you're going to
- 11 change the policy I would send a letter to the
- 12 Siting Committee and tell them what you did.
- 13 All right, Mr. Miller. I do not have
- anybody who has indicated, a member of the public,
- that they care to comment. I'm sure they've all
- heard the report, and it will be available.
- Do we have any further comment here?
- 18 EX OFFICIO MEMBER BOYD: I have a
- 19 question, Mr. Chairman.
- 20 CHAIRMAN KEESE: I have -- we're going
- 21 to go into Executive Session briefly.
- Mr. Boyd.
- 23 EX OFFICIO MEMBER BOYD: Do you want me
- 24 to hold my question, or --
- 25 CHAIRMAN KEESE: No. But I -- the Chair

1 is leaving when the big hand hits nine. I have

- 2 three minutes left.
- 3 EX OFFICIO MEMBER BOYD: I'll ask Mr.
- 4 Miller. Well, the question, save the answer for
- 5 later. The question is you did most of this
- 6 report before the Enron debacle. We're dealing
- 7 with the Enron effect, as I like to call it, and
- 8 the whole electricity and natural gas market and
- 9 what have you. Do you see that as a ripple on the
- 10 pond, or a large wave that we're going to have to
- 11 deal with later, and does it affect the -- in your
- 12 mind, does that change anything in the report, as
- it presently stands? Yes or no will do for now.
- MR. MILLER: I don't know.
- 15 (Laughter.)
- 16 EX OFFICIO MEMBER BOYD: I was afraid of
- 17 that.
- 18 CHAIRMAN KEESE: Thank you. We have the
- 19 report in front of us. Do I have -- Commissioner
- 20 Moore, as Chair of the Electricity Committee, has
- 21 reviewed, and is supportive, I am informed.
- Do we have a motion?
- 23 COMMISSIONER ROSENFELD: I so move.
- 24 CHAIRMAN KEESE: Motion by Commissioner
- 25 Rosenfeld.

| 1 | COMMISSIONER LAURIE: Second. |
|----|--|
| 2 | CHAIRMAN KEESE: Second by Commissioner |
| 3 | Laurie. |
| 4 | COMMISSIONER PERNELL: Mr. Chairman. |
| 5 | CHAIRMAN KEESE: Commissioner Pernell. |
| 6 | COMMISSIONER PERNELL: On the question, |
| 7 | a short statement. I want to thank Mr. Miller and |
| 8 | specifically Karen Griffin and her department for |
| 9 | this report. I think it's a great report, and a |
| 10 | job well done. |
| 11 | CHAIRMAN KEESE: Commissioner Rosenfeld. |
| 12 | COMMISSIONER ROSENFELD: Mr. Chairman, I |
| 13 | also want to take 30 seconds. Ross Miller |
| 14 | mentioned the Monte Carlo model, and Belostotsky. |
| 15 | And since Michal Moore is not here, on behalf of |
| 16 | the Electricity and Natural Gas Committee, we just |
| 17 | want to recognize the importance of that model, |
| 18 | and point out that it's now so useful that it's |
| 19 | been adopted by WSCC. And is Albert Belostotsky |
| 20 | here? Can we just have him stand up and be |
| 21 | recognized. |
| 22 | Thank you very much. |
| 23 | (Applause.) |
| 24 | CHAIRMAN KEESE: Thank you. |
| 25 | COMMISSIONER PERNELL: Well, since we |

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1 have two minutes, Mr. Chairman --
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- 2 CHAIRMAN KEESE: Do we have Energy
- 3 Commission and Oversight?
- 4 EXECUTIVE DIRECTOR LARSON: No.
- 5 COMMISSIONER LAURIE: We have to vote,
- 6 Mr. Chairman.
- 7 CHAIRMAN KEESE: Oh, I'm sorry.
- 8 All in favor?
- 9 (Ayes.)
- 10 CHAIRMAN KEESE: Opposed?
- 11 Adopted, four to nothing.
- 12 COMMISSIONER LAURIE: I'd like the
- 13 record to reflect our appreciation to Dr. Moore,
- 14 as Presiding Member of the Committee, who had the
- 15 responsibility for the report.
- 16 CHAIRMAN KEESE: Thank you.
- 17 COMMISSIONER PERNELL: I would certainly
- 18 second that.
- 19 COMMISSIONER ROSENFELD: Me, too.
- 20 COMMISSIONER PERNELL: Unanimous.
- 21 CHAIRMAN KEESE: Chief Counsel's report.
- 22 CHIEF COUNSEL CHAMBERLAIN: I just have
- 23 the one brief closed session item.
- 24 CHAIRMAN KEESE: Executive Director.
- 25 EXECUTIVE DIRECTOR LARSON: No, sir.

| Τ | CHAIRMAN KEESE: PUDIIC ADVISET. |
|----|---|
| 2 | PUBLIC ADVISER MENDONCA: Nothing today |
| 3 | Thank you. |
| 4 | CHAIRMAN KEESE: Thank you. |
| 5 | Then, subject to an Executive Session, |
| 6 | which will be held next door, this meeting is |
| 7 | adjourned. |
| 8 | (Thereupon, the Business Meeting |
| 9 | was adjourned at 11:45 a.m.) |
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CERTIFICATE OF REPORTER

I, VALORIE PHILLIPS, an Electronic

Reporter, do hereby certify that I am a

disinterested person herein; that I recorded the

foregoing California Energy Commission Business

Meeting; that it was thereafter transcribed into

typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said Business Meeting, not in any way interested in the outcome of said Business Meeting.

IN WITNESS WHEREOF, I have hereunto set my hand this 14th day of February, 2002.

VALORIE PHILLIPS